

Message Text

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ACTION IO-14

INFO OCT-01 ARA-10 ISO-00 L-03 CIAE-00 INR-07 NSAE-00
DHA-02 EB-08 AID-05 MCT-01 TRSE-00 /051 W
-----008597 300317Z /65
R 291922Z JUL 77
FM AMEMBASSY MONTEVIDEO
TO SECSTATE WASHDC 4349
INFO USMISSION USUN NEW YORK
USMISSION GENEVA

C O N F I D E N T I A L MONTEVIDEO 2916

E.O. 11652: GDS
TAGS: PORG, US, UY
SUBJ: MULTILATERAL AFFAIRS: REQUEST FOR MULTILATERAL
INFORMATION ON HOST GOVERNMENTS

REF: A. 76 STATE 037591, B. 76 MONTEVIDEO 653 (NOTAL)
C. STATE 159747

1. THE FOLLOWING MODIFIES POST'S RESPONSE (REFTEL B) TO
PARA 7 REFTEL A.

2. URUGUAY'S PRIMARY MULTILATERAL INTERESTS AND OBJECTIVES ARE:
(A) OPPOSE MEASURES PERCEIVED AS PROVIDING THE BASIS FOR OR THE
OPPORTUNITY FOR INTERVENTION IN URUGUAY'S INTERNAL AFFAIRS.
IN PARTICULAR ACCUSATIONS, CONDEMNATIONS, AND INVESTIGATIONS OF
ALLEGED HUMAN RIGHTS VIOLATIONS IN URUGUAY.
(B) OPPOSE ALL EFFORTS TO INCLUDE HUMAN RIGHTS CONSIDERATIONS
AS CRITERIA FOR MULTILATERAL ASSISTANCE.
(C) SUPPORT EFFORTS TO CONTAIN THE EXPANSION OF COMMUNISM OR
COMMUNIST INFLUENCE WHENEVER POSSIBLE.
(D) SUPPORT INTERNATIONAL ORGANIZATION EFFORTS TO COMBAT
INTERNATIONAL TERRORISM.
(E) SUPPORT MEASURES TO IMPROVE TERMS OF TRADE BETWEEN
DEVELOPING COUNTRIES AND THE INDUSTRIAL STATES, I.E. LIBERAL
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ENTRY FOR EXPORTS, IMPROVED PRICES FOR COMMODITY EXPORTS, ETC,
WHILE JUSTIFYING MEASURES TO PROMOTE SUCH EXPORTS AND TO PROTECT
LDC BALANCE OF PAYMENTS.
(F) SUPPORT MEASURES TO ENSURE THAT MULTILATERAL FINANCIAL
AND TECHNICAL ASSISTANCE BE PROVIDED TO "MIDDLE INCOME"
DEVELOPING COUNTRIES AS WELL AS TO THE POOREST COUNTRIES.

3. THE EXTENT TO WHICH OTHER COUNTRIES OR GROUPS OF COUNTRIES AFFECT URUGUAY'S MULTILATERAL POLICY MAKING AND ITS DECISIONS ON SPECIFIC MULTILATERAL ISSUES VARIES GREATLY FROM ISSUE TO ISSUE. THIRD COUNTRY INFLUENCE IS GREATEST ON ISSUES CALLING FOR LATIN AMERICAN SOLIDARITY, NORMALLY REGIONAL MATTERS AND, MORE OFTEN THAN NOT, IN THE OAS ARENA. CONCERNING PRIMARY INTERESTS AND OBJECTIVES LISTED AS 2(A) THROUGH (D) ABOVE, URUGUAY CONSULTS WITH SOUTHERN CONE STATES AND PROBABLY WITH LIKE-MINDED CENTRAL AND OTHER SOUTH AMERICAN GOVERNMENTS, EXERTS WHAT INFLUENCE IT CAN, AND IS OUT FRONT ON SOME ISSUES; I.E. HUMAN RIGHTS AND NONINTERVENTION. THE GOU IS A MEMBER OF THE GROUP OF 77 BUT IS NOT VERY INFLUENCED BY 77 DECISIONS. URUGUAY IS MOST INFLUENCED BY ITS BASIC IDEOLOGY AND FIRM ANTI-COMMUNIST POSTURE AND BY ECONOMIC SELF-INTEREST. WHEN URUGUAY SEES ITS INTERESTS AS PARALLELING OURS, IT HAS BEEN HELPFUL IN THE UN.

4. WE BELIEVE THAT THE GOU FULLY INSTRUCTS ITS DELEGATIONS TO MAJOR INTERNATIONAL MEETINGS, NORMALLY SENDING FORWARD PERSONNEL TO FORM (LOS) OR JOIN (UNGA-OAS) DELEGATIONS. IT RETAINS EFFECTIVE CONTROL OVER THEM WHILE MEETINGS ARE IN PROGRESS. DELEGATES' REPORTING IS BELIEVED TO BE SUFFICIENT IN MOST CASES TO ENABLE THE FORWARD TO ISSUE INSTRUCTIONS WHICH ARE TIMELY AND REALISTIC ON MATTERS GOU CONSIDERS OF IMPORTANCE. HOWEVER, LACK OF SUFFICIENT STAFF INHIBITS DETAILED REPORTING OF ISSUES OF MARGINAL CONFIDENTIAL

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INTEREST TO GOU. ON THOSE CASES WHERE OUR INTERESTS COINCIDE, INTERVENTION WITH THE FOREIGN OFFICE IS WELL RECEIVED AND USEFUL. A CASE IN POINT WAS THE BACKGROUND MATERIAL RECEIVED PRIOR TO THE 1977 ILO INTERNATIONAL LABOR CONFERENCE, WHICH WAS PRESENTED TO THE GOU AND USED BY IT AS THE BASIS FOR FAVORABLE (IN OUR EYES) INSTRUCTIONS TO ITS DELEGATION. THERE IS, HOWEVER, A SPECIAL PROBLEM WITH RESPECT TO ECONOMIC MEETINGS, WHICH ARE SO EXCESSIVE IN NUMBER THAT DELEGATIONS FREQUENTLY ARE SENT FROM ALREADY UNDERSTAFFED OFFICES WITHOUT SPECIFIC INSTRUCTIONS. IN SUCH CASES THE DELEGATES ARE GUIDED BY THEIR KNOWLEDGE OF THE GENERAL POLICY LINES OF THE GOVERNMENT BUT OTHERWISE HAVE GREAT LEEWAY.

5. PERMREPS OR HEADS OF DELEGATION HAVE NEITHER ACTUAL NOR POTENTIAL INDEPENDENT POLITICAL POWER WHICH THUS FACILITATES GOU CONTROL OVER THEM.

6. THE GOU HAS, IN RECENT YEARS, BEEN RECEPTIVE TO U.S. REPRESENTATIONS ON MULTILATERAL ISSUES. IT HAS NOT, HOWEVER, GENERALLY BEEN WILLING TO ATTEMPT TO INFLUENCE THIRD COUNTRIES OUTSIDE LATIN AMERICA ON OUR BEHALF, STATING

THAT TIME, INEXPERIENCED STAFF AND, IN SOME CASES, A LOW DEGREE OF INTEREST IN THE ISSUE ARE LIMITING FACTORS. NONETHELESS, THE GOU HAS, ON OCCASION, CO-SPONSORED RESOLUTIONS ON MATTERS OF REAL INTEREST TO US AND, WE ASSUME, MADE SOME USEFUL RELATED CORRIDOR AND OTHER LOBBYING EFFORTS. SINCE, HOWEVER, AT THE PRESENT TIME THE USG AND GOU DO NOT SEE EYE-TO-EYE ON CERTAIN ISSUES, E.G. HUMAN RIGHTS, RELATIONS WITH CUBA, SUBVERSION AS A FACTOR AFFECTING HUMAN RIGHTS, THE RANGE OF ISSUES ON WHICH OUR INTERESTS PARALLEL HAS BEEN NARROWED. URUGUAY WILL NOW, MORE THAN EVER, HAVE TO BE CONVINCED THAT ITS MAJOR INTERESTS ARE SERVED BY VOTING WITH US ON WHAT WE SEE AS KEY ISSUES IN MULTILATERAL FORA. AND, WHILE IN THE PAST THE GOU HAS ACCEPTED INTERACTION ON MULTILATERAL ISSUES AS PART AND PARCEL OF BI-CONFIDENTIAL

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LATERAL RELATIONS, IT IS UNLIKELY IN THE IMMEDIATE FUTURE TO FIND MANY MULTILATERAL MATTERS OF SUBSTANCE FOR WHICH IT WILL SOLICIT OUR SUPPORT OF ITS POSITIONS.

7. THE MULTILATERAL AFFAIRS OFFICER AT THIS POST IS HOHN J. YOULE, CHIEF, POLITICAL SECTION.
HAAHR

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, POLICIES, INTELLIGENCE ASSESSMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: n/a
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Executive Order: GS
Errors: N/A
Expiration:
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